

Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11
IO-13 HA-05 MCT-02 OMB-01 TRSE-00 ACDA-12 (ISO) W
-----073945 092335Z /70

R 081434Z SEP 78

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC 378

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY LUSAKA

AMEMBASSY MOGADISCIO

USCINCEUR

C O N F I D E N T I A L SECTION 1 OF 2 NAIROBI 13393

EO 11652: XGDS-2

TAGS: PEPR, US, KE

SUBJECT: CALL ON FOREIGN MINISTER WAIYAKI

1. SUMMARY: FOREIGN MINISTER WAIYAKI CALLED ME IN TODAY FOR A GENERAL TOUR D'HORIZON, WHICH I GATHER HE IS HAVING WITH A NUMBER OF AMBASSADORS FROM ESPECIALLY FRIENDLY COUNTRIES FOLLOWING MOI'S ASSUMPTION OF THE PRESIDENCY. I WAS ACCOMPANIED BY MY DCM. TALK EMPHASIZED KENYAN DESIRE TO MAINTAIN THE SPECIAL TIES OF FRIENDSHIP WHICH EXIST BETWEEN OUR TWO COUNTRIES. FOREIGN MINISTER SAID NEW PRESIDENT HOPED ADDRESS UNGA AND TAKE OPPORTUNITY TO TRAVEL TO WASHINGTON TO MEET WITH PRESIDENT CARTER, IF ONLY FOR HALF-HOUR MEETING. WAIYAKI OFFERED AGAIN, AS HE HAS SO OFTEN IN PAST, TO HELP WHERE POSSIBLE WITH US-ETHIOPIAN RELATIONS, SINCE "ETHIOPIANS LISTEN TO WHAT KENYA HAS TO SAY." WAIYAKI, WHO TRAVELING TO ZAMBIA TONIGHT, ASKED IF WE HAD SPECIFIC INFORMATION ON SMITH PLANS TO RETALIATE FOR AIRCRAFT INCIDENT. I REPLIED THAT WE DID NOT. END SUMMARY.

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2. THE FOREIGN MINISTER OPENED THE CONVERSATION BY SAYING HOW PLEASED THE KENYAN GOVERNMENT HAD BEEN WITH THE SIZE AND IMPORTANCE OF THE UNITED STATES DELEGATION TO THE KENYATTA FUNERAL. HE SAID THAT TO SEE JUSTICE MARSHALL WAS FOR HIM PERSONALLY A PLEASURE, SINCE WAIYAKI HAD BEEN AT THE LANCASTER HOUSE CONFERENCE IN 1961 AT WHICH JUSTICE MARSHALL HAD ASSISTED THE KENYAN PRE-INDEPENDENCE

DELEGATION. I REPLIED BY NOTING HOW PLEASED OUR DELEGATION HAD BEEN WITH THE EXCELLENT TREATMENT THEY HAD GOTTEN WHILE IN KENYA AND HOW IMPRESSED THEY WERE WITH THE FLAWLESS ORGANIZATION OF THE FUNERAL ITSELF.

3. MOVING ON TO MORE GENERAL CONVERSATION, THE FOREIGN MINISTER ASKED IF WE HAD HAD ANY WORD FROM THE CAMP DAVID TALKS. I REPLIED THAT IT WAS APPARENT THAT ALL PARTIES WERE TAKING THE EFFORT MOST SERIOUSLY, AND ALL NEWS OF THE PROCEEDINGS WAS BEING CLOSELY HELD. WAIYAKI COMMENTED THAT HE HOPED THERE WAS NOTHING SPECIFIC BEHIND SADAT'S REFERENCE TO THE "OIL WEAPON," SINCE A NEW OIL CRISIS WOULD BE SO CATASTROPHIC ON THE THIRD WORLD IN GENERAL AND ON KENYA IN PARTICULAR.

4. SINCE THIS WAS THE FIRST TIME I HAD SEEN DR. WAIYAKI SINCE HIS RETURN FROM THE OAU SUMMIT AND THE NON-ALIGNED CONFERENCE, I ASKED HIM TO COMMENT ON THE OAU DELIBERATIONS ON THE "AFRICAN PEACE KEEPING FORCE." WAIYAKI SAID THAT, WHILE A COMMITTEE HAD BEEN ESTABLISHED TO STUDY THE PROBLEM, IT WAS GENERALLY FELT THAT THE AFRICAN COUNTRIES SHOULD HANDLE FOREIGN MILITARY ASSISTANCE ON A BILATERAL BASIS. ANY COUNTRY ON THE CONTINENT WAS FREE TO CALL ON EITHER AFRICAN OR NON-AFRICAN STATES FOR ASSISTANCE, AND THE OTHER AFRICAN COUNTRIES WOULD NOT BE INVOLVED. HE SAID ONE OF THE GREATEST BARRIERS TO AN ALL-AFRICAN FORCE

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WAS THE EAST-WEST PROBLEM. HE SAID IT WAS GENERALLY AGREED THAT IF ONE FORCE WERE CREATED IT WOULD ALMOST CERTAINLY LEAD TO THE ESTABLISHMENT OF ANOTHER, WITH OPPOSING POLITICAL ORIENTATION. IT WAS PARTICULARLY CERTAIN THAT IF THE FORCE HAD A WESTERN ORIENTATION, THE SOVIETS WOULD RESPOND BY DEVELOPING A COUNTER FORCE OF THEIR CLIENTS. THE AFRICAN CHIEFS OF STATE WANTED TO AVOID SUCH A SPLIT AT ALL COSTS.

5. SHIFTING THE DISCUSSION TO US-ETHIOPIAN RELATIONS, WAIYAKI SAID THAT HIS CONVERSATION WITH THE ETHIOPIAN LEADERSHIP HAD LED HIM TO CONCLUDE THAT ANY ATTEMPTS AT US PRESSURE TO HAVE THE ETHIOPIANS REDUCE CUBAN PRESENCE IN THE COUNTRY WOULD BE COUNTERPRODUCTIVE. ALTHOUGH THE ETHIOPIANS THEMSELVES WERE NOT COMPLETELY SATISFIED WITH THE CUBAN PRESENCE IN THEIR COUNTRY, THEY WOULD STRONGLY RESIST HAVING THEIR POLICIES "DICTATED" TO THEM BY WHAT THEY CONSIDER AN IMPERIALIST POWER. WAIYAKI REPEATED HIS OFT-MADE ASSERTION THAT IN ETHIOPIA MARXISM WAS SOMETHING LESS THAN SKIN DEEP AND WOULD PASS AWAY ONCE THE THREAT TO ETHIOPIA'S NATIONAL SECURITY ABATED. WAIYAKI IS CONVINCED THAT THERE IS LITTLE HOPE OF THE CUBAN PRESENCE BEING DIMINISHED AS LONG AS THE WAR CONTINUES IN ERITREA

AND UNTIL THE OGADEN SITUATION HAS BEEN FINALLY SETTLED.
WAIYAKI NOTED IN PASSING THAT, FAR FROM BEING SETTLED,
THE OGADEN APPEARED TO BE HEATING UP ONCE AGAIN.

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C O N F I D E N T I A L SECTION 02 OF 02 NAIROBI 13393

E.O. 11652: XGDS-2
TAGS: PEPR, US, KE
SUBJECT: CALL ON FOREIGN MINISTER WAIYAKI

6. THE FOREIGN MINISTER REAFFIRMED KENYA'S CLOSE TIES WITH
ETHIOPIA AND REMARKED KENYA WOULD BE SENDING A DELEGATION
TO ETHIOPIA'S REVOLUTION DAY CELEBRATIONS. WAIYAKI
DECLARED THAT, BECAUSE OF THE TWO COUNTRIES' CLOSE TIES,
THE ETHIOPIANS LISTENED WHEN KENYA SPOKE. IN THIS CONNECTION,
HE OFFERED TO DO WHAT HE COULD TO HELP GET US-ETHIOPIAN
RELATIONS BACK ON A BETTER FOOTING, AND MENTIONED THAT
THE ETHIOPIAN AMBASSADOR WOULD BE COMING IN IMMEDIATELY
AFTER I LEFT. I SAID THAT WE WOULD APPRECIATE HIS STRESSING
TO THE AMBASSADOR TWO THINGS: (A) THE IMPORTANCE IN
BETTERING US-ETHIOPIAN RELATIONS OF SETTLING THE COMPEN-
SATION CLAIMS FOR EXPROPRIATED US PROPERTY IN ETHIOPIA;
AND (B) THAT THE UNITED STATES WAS HONESTLY TRYING ITS
BEST TO BRING ABOUT A SHIFT IN SOMALIA'S POLICY
TOWARDS IT NEIGHBORS, PARTICULARLY A RENUNCINATION OF
TERRITORIAL CLAIMS. I SAID THAT WE HAD OURSELVES TOLD
THE ETHIOPIANS THIS ON MANY OCCASIONS, BUT WE FELT
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THEY STILL HAD SOME RESERVATIONS IN BELIEVING US. IF KENYA COULD CONFIRM OUR EFFORTS AND OUR DETERMINATION NOT TO ENTER INTO A MILITARY RELATIONSHIP WITH SOMALIA AS LONG AS THE QUESTION OF MOGADISCIO'S SUPPORT FOR ATTACKS ON NEIGHBORING GOVERNMENTS WAS NOT RESOLVED, IT WOULD BE OF GREAT HELP TO US. WAIYAKI SAID HE WOULD MAKE THE POINT NOW AND SEE THAT IT WAS MADE LATER IN ADDIS ABABA AS WELL.

7. THE FOREIGN MINISTER INFORMED ME THAT PRESIDENT MOI HOPED TO MAKE A KENYAN INTERVENTION DURING THE GENERAL DEBATE AT THE 33RD UNGA (REPORTED SEPTTEL). WHILE IN THE UNITED STATES, IF THE TRIP MATERIALIZES, PRESIDENT MOI FELT IT WOULD BE MOST IMPORTANT TO MEET WITH PRESIDENT CARTER TO REAFFIRM THE VERY STRONG TIES WHICH EXIST BETWEEN KENYA AND THE UNITED STATES AND TO RE-EMPHASIZE THE CONTINUATION OF POLITICAL AND ECONOMIC POLICIES LAID DOWN BY PRESIDENT KENYATTA. ALTHOUGH, BECAUSE OF THE FORTHCOMING PARTY ELECTIONS ON OCTOBER 6, MOI IS OBVIOUSLY NOT IN A POSITION TO MAKE A DEFINITE COMMITMENT, I GOT THE STRONG IMPRESSION THAT, BARRING UNFORESEEN EMERGENCIES, MOI CERTAINLY INTENDED TO MAKE THE US TRIP. I MADE NO COMMENT AS TO THE POSSIBILITY OF HIS BEING RECEIVED BY PRESIDENT CARTER.

8. WAIYAKI BROUGHT UP THE MATTER OF THE NEW FMS LOAN, SAYING THAT HE HAD HELPED DEFENSE PUT PRESSURE ON THE MINISTRY OF FINANCE TO APPROVE THE LOAN APPLICATION EXPEDITIOUSLY. I MADE A POINT OF ASSURING THE FOREIGN MINISTER THAT WHEN WE STRESSED THE URGENCY OF THE MATTER IN OUR RECENT CONVERSATIONS, WE WERE NOT IN ANY WAY TRYING TO PRESSURE THE KENYANS TO ACCEPT THE HILL REPORT RECOMMENDATIONS OR TO APPLY FOR THE CREDIT. THE URGENCY WAS, CONFIDENTIAL

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I EMPHASIZED, SOLELY BUREAUCRATIC, IN THAT WE HAD TO HAVE AN ANSWER ONE WAY OR ANOTHER IN TIME TO PERMIT ACTION TO BE TAKEN ON THE LOAN APPLICATION PRIOR TO THE EXPIRATION OF OUR FISCAL YEAR SEPTEMBER 30. THE MINISTER REPLIED HE AND THE REST OF HIS GOVERNMENT FULLY UNDERSTOOD THE OPERATION OF THE US SYSTEM AND REALIZED WHY WE HAD BEEN PRESSING FOR ACTION.

9. WAIYAKI, WHO LEAVES TONIGHT FOR ZAMBIA AT THE HEAD OF A THREE-MAN DELEGATION TO DELIVER A LETTER FROM MOI TO KAUNDA, ASKED IF WE HAD ANY SPECIFICS OF THE ANNOUNCED

SMITH INTENTION TO STRIKE HARD AT NKOMO FORCES IN ZAMBIA
IN RETALIATION FOR THE DOWNING OF THE AIR RHODESIA PLANE.
I REPLIED THAT WE HAD NO INFORMATION ON IT.

10. COMMENT: OBVIOUSLY WAIYAKI HAD NOTHING PARTICULARLY
TO TELL ME, ASIDE FROM THE POSSIBILITY OF THE MOI VISIT.
I FELT THAT HE HAD ASKED ME TO COME IN MERELY TO REAFFIRM,
NOW THAT THE NEW PRESIDENT HAS BEEN INSTALLED, THE
CONTINUATION OF KENYAN POLICIES AS BEFORE AND TO REAFFIRM
KENYA'S DESIRE TO MAINTAIN ITS CLOSE TIES OF FRIENDSHIP
WITH THE UNITED STATES. IN A VERY REAL SENSE, THIS WAS
NOT SIMPLY A MATTER OF FORM. WE ARE IMPORTANT TO KENYA,
AND I HAVE THE IMPRESSION THAT MOI WANTS TO MAKE SURE
THAT WE FULLY REALIZE OUR SPECIAL POSITION HERE.
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